



**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Financial Statements
December 31, 2025 and 2024

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Financial Statements
December 31, 2025 and 2024

Contents

	Page
Independent Auditor’s Report	1-3
Management’s Discussion and Analysis	4-11
Financial Statements	
Statements of Net Position	12-13
Statements of Revenues, Expenses, and Changes in Net Position	14
Statements of Cash Flows.....	15-16
Notes to Financial Statements	17-34
Required Supplementary Information	
Schedule of Proportionate Share of the Net Pension Liability	35
Schedule of Local Government Pension Contributions.....	36
Schedule of Other Postemployment Benefits Liability	37
Supplementary Information	
Schedule of Budget to Actual	38-43
Statements of Revenues and Expenses - Animal Shelter Management	44
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	45-46



Independent Auditor's Report

Board of Directors
Rockland County Solid Waste Management Authority

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Rockland County Solid Waste Management Authority (Authority), a component unit of the County of Rockland, New York, as of and for the years ended December 31, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of December 31, 2025 and 2024, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentation, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 4 to 11, the schedules of proportionate share of the net pension liability on page 36, local government pension contributions on page 37, and other postemployment benefits liability on page 38 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The schedules of budget to actual and animal shelter management statements of revenues and expenses are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has not been subjected to the auditing procedures applied in the audits of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2026 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

BST+Co.CPAs, LLP

Latham, New York
February 26, 2026



**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Introduction

The discussion and analysis of the Rockland County Solid Waste Management Authority's (Authority) financial statements provides an overview of the Authority's activities for the year ended December 31, 2025. Management has prepared the financial statements and the related footnote disclosures along with the discussion and analysis.

Financial Highlights

Comparative revenues, expenses and changes in net position are summarized below. Refer to the Authority's basic financial statements for the complete statements of revenues, expenses, and changes in net position.

	Years Ended December 31,	
	2025	2024
Operating revenues	\$ 90,200,581	\$ 92,911,955
Non-operating revenues	4,182,110	2,274,606
Total revenues	94,382,691	95,186,561
Operating expenses	87,409,264	82,612,020
Non-operating expenses	1,291,241	2,031,002
Total expenses	88,700,505	84,643,022
Increase in net position	\$ 5,682,186	\$ 10,543,539

Net position, which represents the equity of the Authority, increased by \$5,682,186 during 2025.

Overview of the Financial Statements

The financial statements of the Authority have been prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and reporting principles.

The financial statement presentation consists of the statement of net position; statement of revenues, expenses, and changes in net position; statement of cash flows; and accompanying notes to financial statements. These statements provide information on the financial position of the Authority and the financial activity and results of its operations during the year. A description of these statements follows:

- The *Statement of Net Position* presents information on all of the Authority's assets and deferred outflows and liabilities and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Overview of the Financial Statements (Continued)

- The *Statement of Revenues, Expenses, and Changes in Net Position* presents information showing the change in the Authority's net position during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement include items that will result in cash received or disbursed in future fiscal periods (e.g., the receipt of amounts due from other governments or the payment of accrued compensated absences).
- The *Statement of Cash Flows* provides information on the major sources and uses of cash during the year. The statement of cash flows portrays net cash provided or used from operating, investing, capital, and related financing activities.

Statement of Net Position

The statement of net position presents the financial position of the Authority at the end of its year. A more detailed statement of net position appears in the Authority's basic financial statements.

	December 31,	
	2025	2024
Current assets	\$ 48,415,213	\$ 47,365,508
Restricted assets	23,900,336	24,983,302
Non-current assets	80,859,673	74,735,338
Total assets	153,175,222	147,084,148
 Deferred outflows	 11,754,746	 13,076,927
Current liabilities	14,197,222	12,976,929
Non-current liabilities	65,135,053	66,519,342
Total liabilities	79,332,275	79,496,271
 Deferred inflows	 2,965,773	 3,715,070
Net position	\$ 82,631,920	\$ 76,949,734

Current Assets

Current assets as of December 31, 2025 primarily comprise cash and cash equivalents (unrestricted) totaling approximately \$44.8 million. The remaining approximately \$3.7 million consists of receivables from various sources, primarily state and federal grants, and prepaid expenses.

Restricted Assets

Restricted assets totaling approximately \$23.9 million as of December 31, 2025 comprise cash and cash equivalents and investments. The decrease of approximately \$1.1 million from December 31, 2024 is primarily related to re-payment of bonds payable and as such the elimination of debt service fund requirements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Statement of Net Position (Continued)

Deferred Outflows of Resources

Deferred outflows of resources as of December 31, 2025 consist of approximately \$1.1 million related to the net pension liability recorded in accordance with GASB Statement No. 68, and approximately \$1.3 million related to accrued postemployment benefits in accordance with GASB Statement No. 75.

Additionally, deferred outflows of resources include approximately \$9.3 million related to the excess of the purchase price of certain assets over the fair value of the assets acquired, which, in accordance with GASB Statement No. 85, is being recognized into expense over an attribution period that considers the capital assets acquired and other factors.

Current Liabilities

Current liabilities as of December 31, 2025 consist of accounts payable and accrued liabilities and the current portion of bonds payable, totaling approximately \$14.2 million. The current portion of bonds payable is approximately \$1.6 million.

Non-Current Liabilities

As of December 31, 2025, the long-term portion of bonds payable was approximately \$53.9 million. The Authority's other postemployment benefits obligation calculated in accordance with GASB Statement No. 75 was approximately \$9.6 million, an increase of approximately \$0.3 million compared to 2024.

Capital Assets, Net

Depreciation expense for the year ended December 31, 2025 was approximately \$4.9 million. Total accumulated depreciation at December 31, 2025 was approximately \$74.1 million.

A comparative summary of capital assets is as follows:

	December 31,	
	2025	2024
Capital assets		
Land	\$ 10,614,162	\$ 9,309,360
Construction in progress	8,251,698	588,963
Buildings and land improvements	71,049,762	70,363,754
Machinery and equipment	65,092,329	63,698,125
Total capital assets	<u>155,007,951</u>	<u>143,960,202</u>
Less accumulated depreciation		
Buildings and land improvements	52,943,879	51,013,053
Machinery and equipment	21,204,399	18,211,811
Total accumulated depreciation	<u>74,148,278</u>	<u>69,224,864</u>
Net capital assets	<u>\$ 80,859,673</u>	<u>\$ 74,735,338</u>

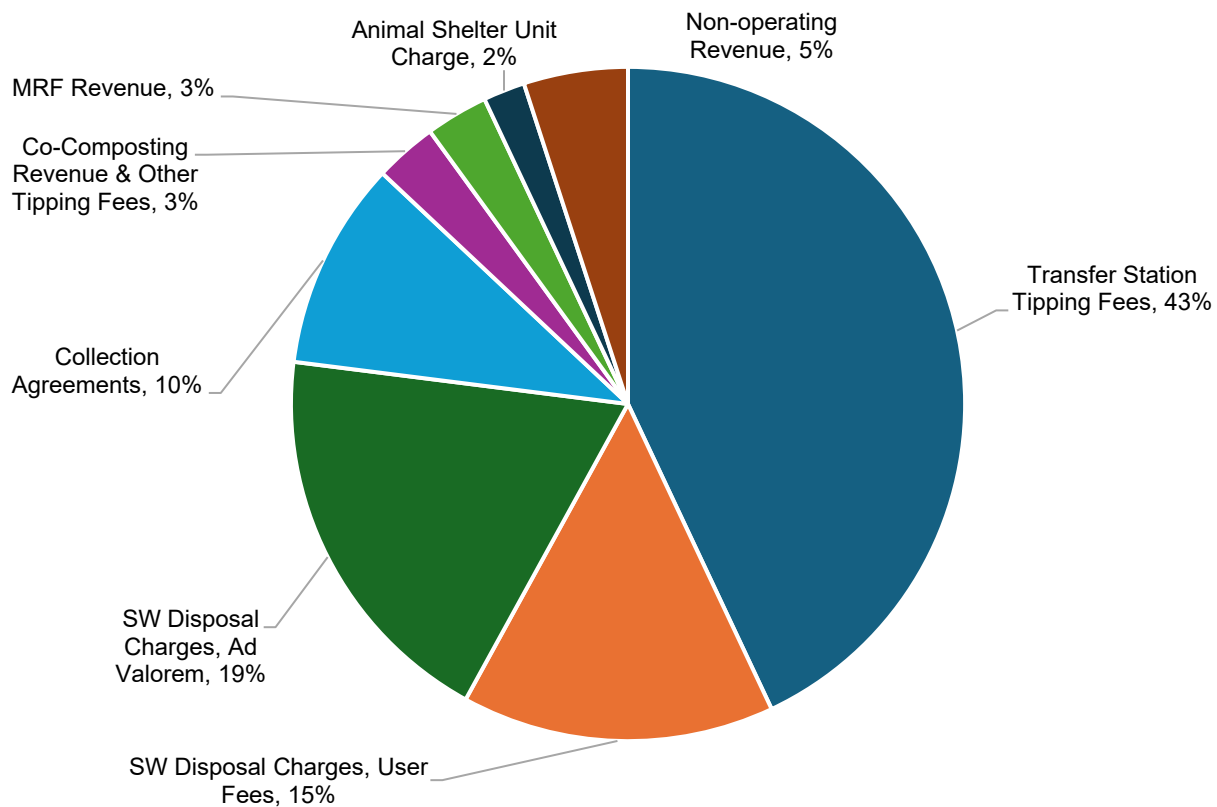
**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position represents the Authority's results of operations. The Authority also includes supplemental information that details revenues and expenses as it relates to the Authority's adopted budget. Refer to the Authority's basic financial statements for the complete listing. Total operating revenues of the Authority for the year ended December 31, 2025 were approximately \$90.2 million. Non-operating revenues were approximately \$4.2 million.

2025 Revenues



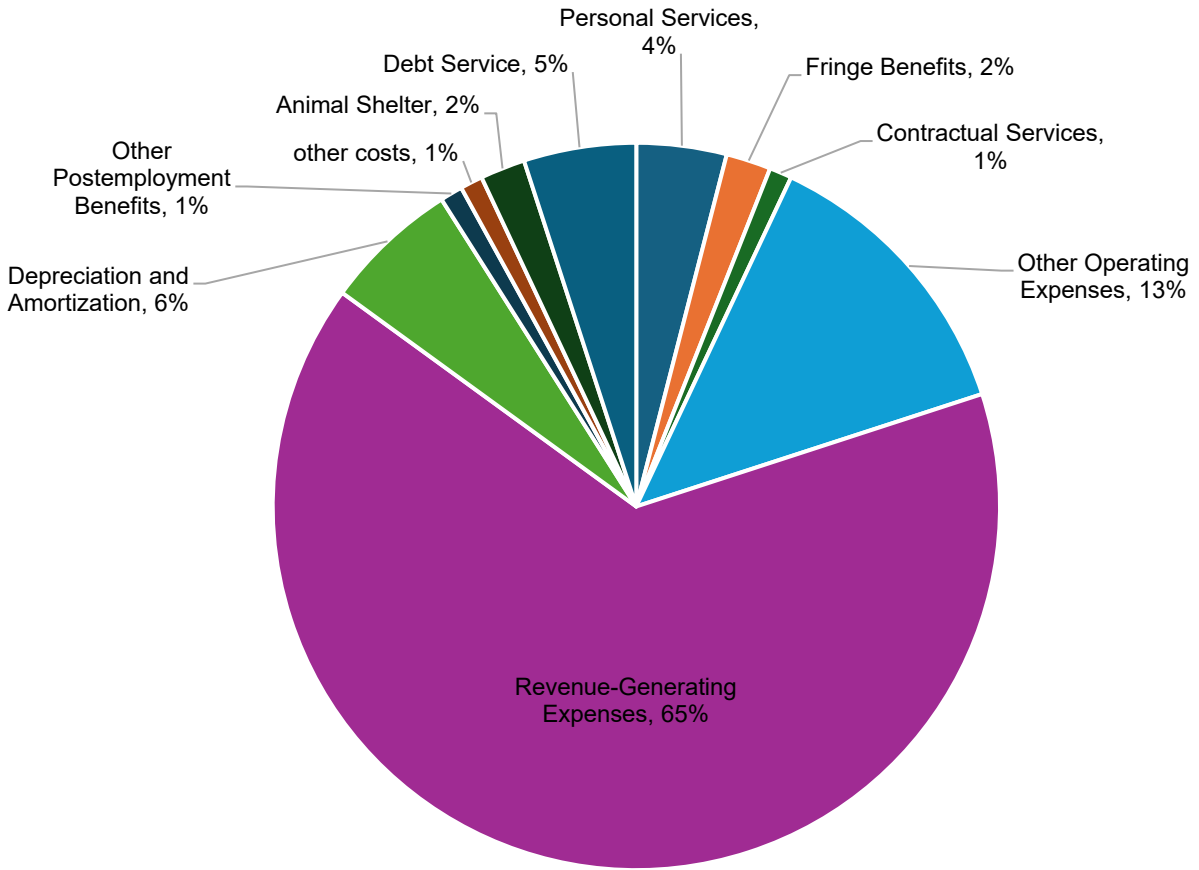
Solid Waste Disposal Charges (both user fees and ad valorem) represented 34% of total revenues. Revenues from the Materials Recovery Facility (MRF), Co-Composting Facility, other tipping fees and collection agreements administered by the Authority represented 16% of total revenues. The Animal Shelter unit charge represented 2% of total revenues and non-operating revenues represented 5% of total revenues. Tipping fees represented the remaining 43% of total revenues.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Statement of Revenues, Expenses, and Changes in Net Position (Continued)

2025 Expenses



Total operating expenses for 2025 were approximately \$87.4 million. Non-operating expenses for the year were approximately \$1.3 million. Revenue-generating expenses (those related to the operation of the Authority's facilities) represented 65% of expenses. Personnel and fringe benefit costs represented 6% of expenses. Contractual services, depreciation and amortization, other postemployment benefits, debt service, animal shelter costs, and other operating expenses represented 29% of expenses.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Economic Factors That Will Affect the Future

Transfer Stations

On May 20, 2008, the Rockland County Legislature, pursuant to language proposed by the Authority, enacted countywide flow control (the Flow Control Act). On June 19, 2008, the Rockland County Executive signed the Flow Control Act and caused it to be filed pursuant to New York State law, upon which it was designated as Local Law No. 2 of 2008 of Rockland County (County). Countywide flow control allows the Authority to manage all waste generated in the County so that waste processing technologies can be implemented in the County with the goal of reducing waste disposed in landfills. The Authority has implemented flow control related to solid waste, recyclables, yard waste, concrete, and construction and demolition debris (C&D).

The Authority currently has three transfer stations. They are strategically located in the northern portion of the County in the Town of Haverstraw, the southern portion of the County in the Town of Clarkstown, and the western portion of the County in the Town of Ramapo. In 2025, the Authority's transfer stations accepted 357,379 tons of waste, reflecting a 0.7% decrease from the prior year.

While the Authority recognizes that industry trends related to hauling and disposal expenses may affect the future of the Authority's financial position, management continues to explore commercially demonstrated alternative waste processing technologies to limit the Authority's exposure to risk factors within the industry.

Materials Recovery Facility

There are several factors that remained constant with materials processed by the MRF. The economy, legislation, consumer habits, and the fluctuation in commodity pricing are factors that impact revenue generated at the MRF. The New York State legislation that resulted in the enhanced bottle bill has historically negatively impacted the Authority's local recycling revenue by diverting a significant number of beverage bottles and cans from the Authority's robust residential curbside recycling initiative. In addition, New York State legislative efforts with respect to product stewardship have changed company packaging, which translates into lighter plastic bottles, decreased plastic in the recycling stream, an increase in non-recyclable plastic packaging and higher utilization by companies of plastic with minimal value. Many consumers have exchanged their daily reading of newspaper and magazines for a digital format. Such changes in consumer habits impact tonnage and, thus, revenue. However, the decreased tonnage in certain commodities due to the factors cited above has been offset by an increase in outreach efforts that have had a positive impact on the flow of material into the MRF from commercial businesses, schools, and community partners, along with increased quantities of residential corrugated cardboard related to consumer online purchases.

The completion of the capital improvements at the MRF concluded in April 2024 and will achieve recovery rates up to 98%. Prior to completion, the Authority continued to process recyclables generated from within and outside Rockland County at one of three alternate processing facilities via a public-private partnership.

In 2025, successful paper shredding events were held twice in each of the County's five towns.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Economic Factors That Will Affect the Future (Continued)

Co-Composting Facility

Through its contract with the current long-term operator, the Authority was able to obtain a sludge processing guarantee without making any physical plant expansions. The recycling of sludge (beneficial reuse) is an attractive alternative to many municipal entities that are currently sending sludge to landfills. The Authority will continue to pursue out-of-county opportunities to maximize revenues. The Authority's Co-Composting Facility is able to receive food waste in addition to sludge. This will allow the Authority to be in an advantageous position should food waste be banned from landfills. Due to the new NYS Food Donation and Food Scraps Recycling law effective January 1, 2022, the Authority will continue to explore new food waste generators as they come online.

Household Hazardous Waste Facility (HHW)

The HHW collected 541623 pounds of e-waste in 2025, representing a 2% increase from the prior year. E-waste was banned from landfills as of April 1, 2012, and manufacturers were required to have a program in place that allows for consumers to bring their e-waste to a drop-off center. The Authority's contractor has integrated this New York State initiative into the Authority's residential program. The Authority will continue to follow any additional legislation regarding product stewardship. As a result of New York State's Post-Consumer Paint Collection Program, the Authority entered into an indirect contract with PaintCare effective May 1, 2022 and no longer incurs a charge for the packaging, transportation, and disposal of architectural paint.

In 2025, the Authority continued its partnership with the Rockland County Sheriff's Department to properly dispose of unwanted pharmaceuticals, including controlled substances. In addition to the facility being available daily from 8:00 a.m. to 1:00 p.m., the Authority holds weekend collection events during the months of March through December. During the weekend collection events, Rockland County Sheriff personnel were on-site to oversee the collection of unwanted pharmaceuticals, including controlled substances. These events were very popular and successful and will be replicated in 2026.

Yard Waste, Mulching, and Concrete Crushing Facilities

The Authority operates two leaf composting facilities and one mulching facility through a public-private partnership. The leaf composting facilities are primarily for leaf drop-off from municipal highway departments and landscapers during the fall season. During the spring, each municipal entity participates in a give-back program that represents the compost that is processed from the previous season. Subsequent to the municipal participation, the compost is sold in bulk to contractors. In addition, any yard waste brought to the Clarkstown facility from residents or brush that is delivered by municipal entities is also processed into mulch and the municipalities participate in a similar "give-back" program. Subsequently, remaining mulch is sold to contractors in a bulk sale. Operations do not seem to be contingent upon economic factors but rather on windstorms, droughts, floods, and other naturally occurring events.

The Authority's use of the French Farms Leaf Composting Facility allows the Authority to better manage the inbound volumes received during leaf composting season to maximize capacity at both permitted facilities, while also limiting the Authority's liability exposure and increasing Authority oversight of the permitting process.

The Authority operates a concrete crushing facility through a public-private partnership. The crushing of concrete is impacted by economic conditions and C&D projects.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Management's Discussion and Analysis
December 31, 2025

Economic Factors That Will Affect the Future (Continued)

Food Recovery Initiative

In order to conserve landfill space and protect the environment, the Authority has been addressing the need for increased composting of food and yard waste organics that, combined, comprise approximately 20% of the recoverable waste stream. The Authority's composting initiatives include a partnership with Cornell Cooperative Extension to promote backyard and on-site composting of organics. This partnership includes at-cost compost bin sales for residents, schools, and small businesses, as well as composting education presentations throughout the County. In 2022, the Authority successfully initiated a food scraps recycling drop-off pilot program with the Town of Orangetown. The program was expanded to the Town of Clarkstown in 2023 and the Town of Haverstraw in 2024. Based on the success of the program, the Authority will look to initiate additional drop-off sites in the remaining towns in the County in the future. The Authority will continue to compost source-separated organics (SSO) as they come online or are required by mandate in our Biosolids Compost Facility.

Since waste reduction is a priority, the Authority has also been working with local, state, and federal agencies to not only minimize wasted food, but to increase the diversion of usable food to agencies whose mission is to feed hungry people.

The Authority's Solid Waste Management Plan reflects the Authority's commitment to research end use options for food waste. In researching end use options, it is incumbent on the Authority to first determine what can be done to rescue food. End use options for food waste can be costly and are on the lower end of the Environmental Protection Agency food hierarchy "rung." However, enhancing food pantries/food rescue agencies infrastructure - from additional shelving to additional walk-in freezers - will be less costly and divert food to those in the community who would benefit most.

In addition, the Authority participated in a New York State Energy Research and Development Authority study to determine if anaerobic digestion of food waste is an economically viable alternative to composting, potential generators, and potential sites for anaerobic digesters and is actively pursuing an aggressive schedule to develop anaerobic digestion of SSOs with the County. The Authority is also exploring a partnership with an in-County wastewater treatment plant to construct digestors that would co-digest biosolids with SSOs that have been traditionally landfilled. In addition, the Authority is exploring technology related to the drying of de-watered sludge at the Co-Composting Facility in order to increase capacity to manage additional food scraps as they become available.

Animal Management

After amendments pursuant to Chapter 553 of the Laws of 2022 were passed to expand the Authority's Act to include animal management, the Authority took over animal management services in the County on January 1, 2023. Throughout 2024 and 2025, the County's existing animal shelter was leased by the Authority and operated via a public-private partnership. It is anticipated that in the future, the Authority will construct a new animal shelter facility to benefit the residents and animals of the County.

Contacting the Rockland County Solid Waste Management Authority's Financial Management

This financial report is designed to provide the Authority's bondholders, customers, and other interested parties with a general overview of the Authority's finances and to demonstrate its accountability for the money it receives. If you have questions about this report, or need additional information, contact the Authority at 172 Main Street, Nanuet, New York 10954, phone: 845-753-2200 or visit our website at www.rocklandgreen.com.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Statements of Net Position

	December 31,	
	2025	2024
ASSETS AND DEFERRED OUTFLOWS		
CURRENT ASSETS		
Cash and cash equivalents	\$ 44,760,333	\$ 44,886,652
Accounts receivable, net	924,678	481,442
Accrued interest receivable	612,766	-
Grants receivable	1,309,549	1,266,337
Prepaid expenses	807,887	731,077
Total current assets	48,415,213	47,365,508
RESTRICTED ASSETS		
Cash and cash equivalents	111,019	133,402
Investments	23,789,317	24,849,900
	23,900,336	24,983,302
NON-CURRENT ASSETS		
Capital assets, net	80,859,673	74,735,338
DEFERRED OUTFLOWS		
Pension	1,130,226	1,430,854
Postemployment benefits	1,320,470	1,566,686
Other, net	9,304,050	10,079,387
	11,754,746	13,076,927
	\$ 164,929,968	\$ 160,161,075

See accompanying Notes to Financial Statements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Statements of Net Position (Continued)

LIABILITIES, DEFERRED INFLOWS, AND NET POSITION	December 31,	
	2025	2024
CURRENT LIABILITIES		
Accounts payable	\$ 11,491,666	\$ 8,979,434
Accrued liabilities	1,135,556	402,495
Current portion of bonds payable	1,570,000	3,595,000
Total current liabilities	14,197,222	12,976,929
LONG-TERM LIABILITIES		
Bonds payable, net, less current installments	53,866,315	55,803,923
Accrued postemployment benefits	9,645,990	9,350,099
Net pension liability	1,622,748	1,365,320
Total long-term liabilities	65,135,053	66,519,342
Total liabilities	79,332,275	79,496,271
DEFERRED INFLOWS		
Pension	32,496	724,588
Postemployment benefits	2,933,277	2,990,482
	2,965,773	3,715,070
NET POSITION		
Net investment in capital assets	49,323,694	40,319,717
Unrestricted	33,308,226	36,630,017
Total net position	82,631,920	76,949,734
	\$ 164,929,968	\$ 160,161,075

See accompanying Notes to Financial Statements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Statements of Revenues, Expenses, and Changes in Net Position

	Years Ended December 31,	
	2025	2024
OPERATING REVENUES		
Solid waste disposal charges	\$ 88,133,581	\$ 91,263,555
Animal shelter unit charge	2,067,000	1,648,400
	<u>90,200,581</u>	<u>92,911,955</u>
OPERATING EXPENSES		
Personal services	4,022,757	3,795,632
Employee benefits	1,914,083	2,202,433
Other postemployment benefit obligations	503,228	621,600
Contractual services	73,225,607	69,319,439
Depreciation	4,923,414	4,215,826
Amortization	775,337	775,337
Animal shelter	2,044,838	1,681,753
	<u>87,409,264</u>	<u>82,612,020</u>
Operating income	<u>2,791,317</u>	<u>10,299,935</u>
NON-OPERATING REVENUES AND EXPENSES		
Interest income	1,679,232	1,604,430
Interest expense	(1,291,241)	(1,578,867)
Bond issuance costs	-	(452,135)
Grants	2,334,586	502,714
Other income	168,292	167,462
	<u>2,890,869</u>	<u>243,604</u>
Change in net position	<u>5,682,186</u>	<u>10,543,539</u>
NET POSITION, <i>beginning of year</i>	<u>76,949,734</u>	<u>66,406,195</u>
NET POSITION, <i>end of year</i>	<u>\$ 82,631,920</u>	<u>\$ 76,949,734</u>

See accompanying Notes to Financial Statements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Statements of Cash Flows

	Years Ended December 31,	
	2025	2024
CASH FLOWS FROM OPERATING ACTIVITIES		
Collections of solid waste disposal and animal management charges	\$ 89,757,345	\$ 92,752,288
Payments to vendors	(75,152,278)	(68,498,058)
Payments for salaries and benefits	(5,356,141)	(6,966,216)
	<u>9,248,926</u>	<u>17,288,014</u>
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES		
Repayments of bonds	(3,595,000)	(6,670,000)
Proceeds from issuance of BANs	-	10,000,000
Payments of BANs	-	(10,000,000)
Proceeds from issuance of special obligation bonds	-	18,000,000
Premium on bond proceeds	-	3,156,994
Acquisition of capital assets	(8,730,494)	(7,968,662)
Interest and issuance costs paid on debt	(2,271,615)	(2,504,851)
Grants	2,291,374	204,505
Proceeds from insurance recoveries and other income	168,292	167,462
	<u>(12,137,443)</u>	<u>4,385,448</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Purchase of investments	-	(15,414,897)
Proceeds from the sale of investments	1,060,583	-
Interest income	1,679,232	1,604,430
	<u>2,739,815</u>	<u>(13,810,467)</u>
Net increase (decrease) in cash and cash equivalents	(148,702)	7,862,995
CASH AND CASH EQUIVALENTS, <i>beginning of year</i>	<u>45,020,054</u>	<u>37,157,059</u>
CASH AND CASH EQUIVALENTS, <i>end of year</i>	<u>\$ 44,871,352</u>	<u>\$ 45,020,054</u>

See accompanying Notes to Financial Statements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Statements of Cash Flows (Continued)

	Years Ended December 31,	
	2025	2024
RECONCILIATION OF OPERATING INCOME TO CASH FLOWS FROM OPERATING ACTIVITIES		
Operating income	\$ 2,791,317	\$ 10,299,935
Adjustments to reconcile operating income to cash flows from operating activities		
Depreciation	4,923,414	4,215,826
Amortization	775,337	775,337
Changes in operating assets and liabilities		
Accounts receivable	(443,236)	(159,667)
Prepaid expenses	(76,810)	(74,185)
Deferred outflows, pension	300,628	217,785
Deferred outflows, postemployment benefits	246,216	381,565
Accounts payable	890,742	2,577,319
Accrued liabilities	37,296	(1,144,581)
Accrued postemployment benefits	295,891	480,102
Net pension liability	257,428	(673,432)
Deferred inflows, pension	(692,092)	639,589
Deferred inflows, postemployment benefits	(57,205)	(247,579)
	\$ 9,248,926	\$ 17,288,014

See accompanying Notes to Financial Statements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 1. Organization and Summary of Significant Accounting Policies

a. Reporting Entity

The Rockland County Solid Waste Management Authority (Authority) is a public benefit corporation established pursuant to Title 13-M of the New York State Public Authorities Law to operate and maintain solid waste management facilities for the benefit of the residents of the County of Rockland, New York (County). The Authority was established in 1993 and became operational in 1994. The Authority is administered by 17 members: eight members are from the County Legislature, five members are supervisors of towns within the County, two members are mayors of villages recommended by the Conference of Mayors and appointed by the County Legislature, and two members are appointed by the County Executive.

The Authority is considered a component unit of Rockland County as the County appoints the majority of the Authority's Board and, as such, can impose its will on the Authority.

During 2022, the New York State Public Authorities Law was amended to expand the Authority's purposes, powers, and responsibilities to include providing animal management services through a wholly owned subsidiary. This wholly owned subsidiary, RG CARES Animal Shelter, was formed in July 2023 as a public benefit corporation. In May 2024, legislation was passed to eliminate the requirement for this subsidiary. The subsidiary was dissolved in 2025. This legislation amended the Authority to be hereby known as Rockland Green and/or RG CARES.

b. Basis of Accounting and Presentation of Financial Statements

The Authority's financial statements are prepared using the accrual basis in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

All activities of the Authority are accounted for within a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are: (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The accounting and financial reporting treatment applied to the Authority is determined by its measurement focus. The transactions of the Authority are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows and inflows of resources associated with the operations are included on the statements of net position.

Net position is classified as follows:

- Net investment in capital assets: Consists of capital assets, net of accumulated depreciation reduced by the net outstanding debt balances.
- Restricted net position: Consists of assets with externally placed constraints on use.
- Unrestricted net position: Consists of assets, liabilities, and deferred outflows and inflows of resources that do not meet the definition of "restricted net position" or "net investment in capital assets."

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 1. Organization and Summary of Significant Accounting Policies (Continued)

b. Basis of Accounting and Presentation of Financial Statements (Continued)

Revenues are recognized as services are provided, and expenses are recognized when incurred. The Authority distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the disposal of solid waste. Operating expenses include the cost of personal and contractual services, materials and supplies, utilities, administrative expenses, depreciation and amortization, and other postemployment benefit (OPEB) obligations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

c. Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred outflows and inflows of resources and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting year. Actual results could differ from those estimates.

d. Fair Value Measurement

The Authority reports certain assets at fair value, which is defined as the price that would be received to sell an asset in an orderly transaction between market participants on the measurement date.

e. Cash, Cash Equivalents, and Investments

Cash and cash equivalents consist of funds deposited in demand deposit accounts, time deposit accounts, and other short-term investments, whether unrestricted or restricted, with an original maturity of three months or less.

Investments in securities include the following:

1. An investment contract
2. U.S. Treasury Bond State and Local Government Series (SLUG) investments
3. Government money markets

The investment contract was recorded at cost pursuant to GASB Statement No. 31. The SLUGs was recorded at fair value. The government money market is recorded at amortized cost.

Restricted cash and cash equivalents and investments consist of amounts held by trustees in reserve funds established in connection with various bond issues and the construction of new facilities.

Cash is fully collateralized by either federal depository insurance or securities held by the pledging bank's trust department in the Authority's name.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 1. Organization and Summary of Significant Accounting Policies (Continued)

f. Receivables, Net

Accounts receivable are carried at the original invoice amount less an estimate made for doubtful receivables based on a review of all outstanding amounts on a periodic basis. Management determines the allowance for doubtful accounts by identifying troubled accounts and using historical experience applied to an aging of accounts. The allowance for doubtful accounts was \$5,198 at both December 31, 2025 and 2024. Accounts receivable are written off when deemed uncollectible. Recoveries of accounts receivable previously written off are recorded as a recovery of bad debt when received.

An account receivable is considered to be past due if any portion of the receivable balance is outstanding for more than 15 days. Interest is not charged on past-due receivables.

g. Capital Assets, Net

Capital assets, net, are recorded at cost, except for contributed property and equipment, which are recorded at fair value. Expenditures for acquisitions, renewals, and betterments are capitalized, whereas maintenance and repair costs are expensed as incurred. When equipment is retired or otherwise disposed of, the appropriate accounts are relieved of costs and accumulated depreciation, and any resultant gain or loss is credited or charged to income.

Depreciation is provided for in amounts sufficient to relate the cost of depreciable assets to operations over their estimated useful lives using the straight-line method. The estimated useful lives used in determining depreciation are as follows:

Buildings	5-20 years
Land improvements	25 years
Machinery and equipment	3-20 years

Long-lived assets to be held and used are tested for recoverability whenever events or changes in circumstances indicate that the related carrying amount may not be recoverable. When required, impairment losses on assets to be held and used are recognized based on the excess of the asset's carrying amount over its fair value.

h. Deferred Outflows and Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. Likewise, deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

The Authority has reported deferred outflows and inflows of resources related to the consideration provided in excess of the net assets acquired relating to the acquisition of certain municipal assets (classified as other deferred outflows on the statements of net position), the net pension liability (see Note 7), OPEB (see Note 8), and loss on refunding of revenue bonds (see Note 6).

The gross amount of other deferred outflows, \$15,506,746, is net of accumulated amortization of \$6,202,696 at December 31, 2025. Other deferred outflows are amortized over periods considering the estimated useful lives of the assets acquired and other factors. Related amortization expense was \$775,337 during each of the years ended December 31, 2025 and 2024.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 1. Organization and Summary of Significant Accounting Policies (Continued)

i. Bond Premiums

Bond premiums are presented as components of bonds payable. The premiums are amortized over the life of the bonds on a method that approximates the effective interest method. Amortization related to bond premiums was \$367,609 and \$477,313 for 2025 and 2024, respectively, and is included as an offset to interest expense.

j. Subsequent Events

The Authority has evaluated subsequent events for potential recognition or disclosure through February 26, 2026, the date the financial statements were available to be issued.

Note 2. Restricted Assets

In accordance with the terms of the Authority's bond resolution, certain proceeds of the Authority's bonds are restricted for specific purposes as summarized below:

	December 31,	
	2025	2024
Debt Service Reserve Fund		
Contingency fund to be utilized in case of default	\$ 4,452,330	\$ 5,060,886
Construction Projects Fund and Improvement Fund		
Additional capital expenditures that may be incurred by the Authority	18,245,451	18,529,246
Other Funds		
Restricted assets required for debt service	1,202,555	1,393,170
	\$ 23,900,336	\$ 24,983,302

Note 3. Investments

The Authority had the following investments and maturities:

	December 31, 2025				
	Amount	Investment Maturities (by Years)			
		Less Than 1	1 to 5	6 to 10	More Than 10
U.S. Treasury Bond SLUGs	\$ -	\$ -	\$ -	\$ -	\$ -
Investment contract	-	-	-	-	-
Government money markets	23,789,317	23,789,317	-	-	-
Total investments	\$ 23,789,317	\$ 23,789,317	\$ -	\$ -	\$ -

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 3. Investments (Continued)

	December 31, 2024				
	Amount	Investment Maturities (by Years)			
		Less Than 1	1 to 5	6 to 10	More Than 10
U.S. Treasury Bond SLUGs	\$ 841,020	\$ -	\$ 841,020	\$ -	\$ -
Investment contract	555,651	-	555,651	-	-
Government money markets	23,453,229	23,453,229	-	-	-
Total investments	<u>\$ 24,849,900</u>	<u>\$ 23,453,229</u>	<u>\$ 1,396,671</u>	<u>\$ -</u>	<u>\$ -</u>

a. Credit Risk

The Authority's investment policy limits investments to obligations of the United States of America or any state of the United States of America; bonds, debentures, or notes issued by certain federal agencies; certificates of deposit; savings accounts; deposit accounts; depository receipts of banks; public housing bonds; repurchase agreements or investment agreements; money market funds, commercial paper; advance-refunded municipal bonds; or tax-exempt obligations. All of the Authority's investments had a credit rating of AA or higher by major rating agencies.

b. Custodial Credit Risk

Investments are exposed to custodial credit risk if the securities are uninsured, not registered in the name of the government, and held either by: (a) the counterparty; or (b) the counterparty's trust department or agent but not in the government's name. All of the Authority's investments are held under its name with the trustee.

c. Interest Rate Risk

The fair value of the Authority's fixed maturity investments fluctuates in response to changes in market interest rates. Fair values of interest rate-sensitive instruments may be affected by the creditworthiness of the issuer, prepayment options, the liquidity of the instrument, and other general market conditions. The Authority plans to hold its restricted investments to maturity, which minimizes the occurrence of loss on investments.

d. Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the Authority's investment in single issues. The Authority's holdings are as follows:

	December 31,	
	2025	2024
U.S. Treasury Bond SLUGs	0%	3%
Investment contract	0%	2%
Government money markets	100%	94%

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 3. Investments (Continued)

e. Fair Value Measurements

The framework for measuring fair value includes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of inputs used to measure fair value are as follows:

Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the Authority has the ability to access.

Level 2: Inputs to the valuation methodology include:

- Quoted prices for similar assets in active markets;
- Quoted prices for identical or similar assets in inactive markets;
- Inputs other than quoted prices that are observable for the asset; and
- Inputs that are derived principally from, or corroborated by, observable market data by correlation or other means.

If the asset has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset.

Level 3: Inputs to the valuation methodology are unobservable inputs and significant to the fair value measurement.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodology used for the investment measured at fair value on a recurring basis:

- U.S. Treasury Bond SLUGs: The fair value was determined by the bond trustee and cost approximates fair value.

The method described above may produce a fair value calculation that may not be reflective of future fair values. Furthermore, while the Authority believes that its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

	December 31, 2025			
	Level 1	Level 2	Level 3	Total
U.S. Treasury Bond SLUGs	\$ -	\$ -	\$ -	\$ -
	December 31, 2024			
	Level 1	Level 2	Level 3	Total
U.S. Treasury Bond SLUGs	\$ -	\$ 841,020	\$ -	\$ 841,020

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 4. Capital Assets, Net

A summary of changes in the Authority's capital assets is as follows:

	December 31, 2025				
	Balance	Additions	Retirements/ Disposals and Transfers	Placed Into Service	Balance
	January 1, 2025				December 31, 2025
Capital assets not being depreciated					
Land	\$ 9,309,360	\$ 1,304,802	\$ -	\$ -	\$ 10,614,162
Construction in progress	588,963	7,662,735	-	-	8,251,698
Capital assets not being depreciated	<u>9,898,323</u>	<u>8,967,537</u>	<u>-</u>	<u>-</u>	<u>18,865,860</u>
Capital assets being depreciated					
Buildings	67,798,419	686,008	-	-	68,484,427
Land improvements	2,565,335	-	-	-	2,565,335
Machinery and equipment	63,698,125	1,394,204	-	-	65,092,329
Capital assets being depreciated	<u>134,061,879</u>	<u>2,080,212</u>	<u>-</u>	<u>-</u>	<u>136,142,091</u>
Less accumulated depreciation					
Buildings	49,252,484	1,826,760	(43,585)	-	51,035,659
Land improvements	1,760,569	104,066	43,585	-	1,908,220
Machinery and equipment	18,211,811	2,992,588	-	-	21,204,399
Total accumulated depreciation	<u>69,224,864</u>	<u>4,923,414</u>	<u>-</u>	<u>-</u>	<u>74,148,278</u>
Capital assets being depreciated, net	<u>64,837,015</u>	<u>(2,843,202)</u>	<u>-</u>	<u>-</u>	<u>61,993,813</u>
Capital assets, net	<u>\$ 74,735,338</u>	<u>\$ 6,124,335</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 80,859,673</u>
December 31, 2024					
	Balance	Additions	Retirements/ Disposals and Transfers	Placed Into Service	Balance
	January 1, 2024				December 31, 2024
Capital assets not being depreciated					
Land	\$ 8,920,406	\$ 388,954	\$ -	\$ -	\$ 9,309,360
Construction in progress	39,703,656	2,345,630	-	(41,460,323)	588,963
Capital assets not being depreciated	<u>48,624,062</u>	<u>2,734,584</u>	<u>-</u>	<u>(41,460,323)</u>	<u>9,898,323</u>
Capital assets being depreciated					
Buildings	64,006,689	3,791,730	-	-	67,798,419
Land improvements	2,565,335	-	-	-	2,565,335
Machinery and equipment	20,795,454	1,442,348	-	41,460,323	63,698,125
Capital assets being depreciated	<u>87,367,478</u>	<u>5,234,078</u>	<u>-</u>	<u>41,460,323</u>	<u>134,061,879</u>
Less accumulated depreciation					
Buildings	47,496,903	1,755,581	-	-	49,252,484
Land improvements	1,663,767	96,802	-	-	1,760,569
Machinery and equipment	15,848,368	2,363,443	-	-	18,211,811
Total accumulated depreciation	<u>65,009,038</u>	<u>4,215,826</u>	<u>-</u>	<u>-</u>	<u>69,224,864</u>
Capital assets being depreciated, net	<u>22,358,440</u>	<u>1,018,252</u>	<u>-</u>	<u>41,460,323</u>	<u>64,837,015</u>
Capital assets, net	<u>\$ 70,982,502</u>	<u>\$ 3,752,836</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 74,735,338</u>

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 5. Bonds Payable

A summary of the Authority's bonds payable is as follows:

	Balance December 31, 2024	Additions	Refunding	Reductions	Balance December 31, 2025
General Obligation Bonds					
2014 Series	\$ 2,330,000	\$ -	\$ -	\$ (460,000)	\$ 1,870,000
2021 Series	28,050,000	-	-	(610,000)	27,440,000
Special Obligation Bonds					
2024A Series	18,000,000	-	-	-	18,000,000
EFC Revenue Bonds					
2023A Series	2,315,000	-	-	(2,315,000)	-
2023A Series	1,100,000	-	-	(210,000)	890,000
	<u>51,795,000</u>	<u>-</u>	<u>-</u>	<u>(3,595,000)</u>	<u>48,200,000</u>
Unamortized bond premiums	7,603,923	-	-	(367,608)	7,236,315
	<u>\$ 59,398,923</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (3,962,608)</u>	<u>\$ 55,436,315</u>
	Balance December 31, 2023	Additions	Refunding	Reductions	Balance December 31, 2024
General Obligation Bonds					
2014 Series	\$ 2,780,000	\$ -	\$ -	\$ (450,000)	\$ 2,330,000
2021 Series	33,245,000	-	-	(5,195,000)	28,050,000
Special Obligation Bonds					
2024A Series	-	18,000,000	-	-	18,000,000
EFC Revenue Bonds					
2023A Series	3,135,000	-	-	(820,000)	2,315,000
2023A Series	1,305,000	-	-	(205,000)	1,100,000
	<u>40,465,000</u>	<u>18,000,000</u>	<u>-</u>	<u>(6,670,000)</u>	<u>51,795,000</u>
Unamortized bond premiums	4,920,778	3,156,994	-	(473,849)	7,603,923
	<u>\$ 45,385,778</u>	<u>\$ 21,156,994</u>	<u>\$ -</u>	<u>\$ (7,143,849)</u>	<u>\$ 59,398,923</u>

Bonds payable of the Authority are summarized as follows:

2014 General Obligation Bonds

The 2014 general obligation bonds were originally issued at \$6,495,000 principally to refinance outstanding bonds. Interest is payable semiannually at an interest rate of 3.180%. Remaining principal payments range from \$475,000 to \$905,000, payable annually on December 15 through 2028.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 5. Bonds Payable (Continued)

2021 General Obligation Bonds

The 2021 general obligation bonds were originally issued at \$34,575,000 as follows:

	<u>Par</u>		<u>Principal Purpose</u>
Series 2021 A	26,690,000	Tax Exempt	Construction of a new Materials Recovery Facility
Series 2021 B	4,840,000	Tax Exempt	Refund the 2010 general obligation bonds
Series 2021 C	3,045,000	Federally Taxable	(a)

(a) The purpose of the Series 2021C Bonds was to pay or reimburse the Authority for (i) all or a portion of the costs of the Materials Recovery Facility Project not otherwise paid from proceeds of the Series 2021A Bonds and (ii) preliminary development costs for an anaerobic digestion system for food wastes and exploring development costs of an alternative waste disposal facility.

Interest is payable semiannually at interest rates ranging from 1.24% to 5.00%. Remaining principal payments range from \$620,000 to \$1,650,000, payable annually on December 15 through 2051.

2023A EFC Revenue Bonds, 2012 Refunding

The New York State EFC State Clean Water and Drinking Water Revolving Funds Revenue Bonds were originally issued in 2023 at \$3,920,000 principally to refinance outstanding bonds. Interest was payable semiannually at an interest rate of 6.189%. The Authority receives a subsidy credit toward its annual debt service cost from, and is charged an annual administrative fee by the EFC. The remaining principal installment of \$2,315,000 was paid on December 15, 2025.

The remaining subsidy credit of \$612,766 was due from EFC as of December 31, 2025 and was reported as an accrued interest receivable. The subsidy credit was received in January 2026.

2023A EFC Revenue Bonds, 2013 Refunding

The EFC State Clean Water and Drinking Water Revolving Funds Revenue Bonds were originally issued in 2023 at \$1,505,000 principally to refinance outstanding bonds. Interest is payable semiannually at interest rates ranging from 3.703% to 4.083%. The Authority receives a subsidy credit and a refunding benefit toward its annual debt service cost from, and is charged an annual administrative fee by, the EFC. Remaining principal installments range from \$215,000 to \$230,000 and are payable annually on November 1 through 2029.

2024A Special Obligation Bonds

The 2024A Special Obligation Bonds were issued at \$18,000,000, at a premium of \$3,156,994, to finance the acquisition of land and construction of the new animal shelter building to provide animal shelter management services and to repay outstanding bond anticipation notes. Interest is payable semiannually at interest rates ranging from 5.50% to 6.25%. Principal payments begin in 2026, range from \$260,000 to \$1,245,000 and are payable annually on December 15 through 2054.

All assets and revenues of the Authority are pledged as collateral for the 2014, 2021, and 2023A series bonds. Revenues derived from animal management charges are pledged as collateral for the 2024A series bonds.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 5. Bonds Payable (Continued)

Future debt service payments required on bonds payable are as follows:

	Principal	Interest *	Total
Year ending December 31,			
2026	\$ 1,570,000	\$ 2,251,932	\$ 3,821,932
2027	1,615,000	2,202,930	3,817,930
2028	2,065,000	2,150,594	4,215,594
2029	1,210,000	2,064,766	3,274,766
2030	1,035,000	2,004,850	3,039,850
2031-2035	6,010,000	9,176,775	15,186,775
2036-2040	7,510,000	7,677,975	15,187,975
2041-2045	9,295,000	5,905,825	15,200,825
2046-2050	11,680,000	3,505,362	15,185,362
2051-2055	6,210,000	799,750	7,009,750
	48,200,000	\$ 37,740,759	\$ 85,940,759
Less current installments	1,570,000		
Notes payable, less current installments	\$ 46,630,000		

* Interest on EFC bonds is reported gross of the subsidy credit and a refunding benefit, which will be \$38,849 over the remaining life of bonds.

Note 6. New York State and Local Employees' Retirement System

a. Plan Description and Benefits Provided

The Authority participates in the New York State and Local Employees' Retirement System (System), a cost-sharing, multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York (Comptroller) serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a New York State statute.

The System is included in the State of New York's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at osc.state.ny.us/retirement/resources or obtained by writing to the New York State and Local Employees' Retirement System, 110 State Street, Albany, New York 12244.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 6. New York State and Local Employees' Retirement System (Continued)

b. Contributions

The System is noncontributory, except for employees who joined the System after July 2, 1976 and contribute 3% of their salary for the first 10 years of membership, and employees who joined on or after January 1, 2010 and generally contribute 3% to 6% of their salary for their entire length of service. Under the authority of the System, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. The Authority's contributions for the current year and two preceding years were equal to 100% of the contributions required and were as follows:

Year ended December 31,		
2025	\$	562,398
2024		486,960
2023		395,209

c. Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At December 31, 2025 and 2024, the Authority reported a liability of \$1,622,748 and \$1,365,320, respectively, for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2025 and 2024, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The Authority's proportion of the net pension liability was based on a projection of the Authority's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2025 and 2024, the Authority's proportionate share was 0.0094644% and 0.0092727%, respectively.

For the years ended December 31, 2025 and 2024, the Authority recognized pension expense of \$409,504 and \$647,676, respectively.

At December 31, 2025 and 2024, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	December 31, 2025		December 31, 2024	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 402,777	\$ 18,999	\$ 439,768	\$ 37,229
Changes in assumptions	68,055	-	516,197	-
Net difference between projected and actual investment earnings on pension plan investments	127,316	-	-	666,952
Changes in proportion and differences between employer contributions and proportionate share of contributions	110,279	13,497	109,669	20,407
Employer contributions subsequent to the measurement date	421,799	-	365,220	-
Total	<u>\$ 1,130,226</u>	<u>\$ 32,496</u>	<u>\$ 1,430,854</u>	<u>\$ 724,588</u>

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 6. New York State and Local Employees' Retirement System (Continued)

c. Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions (Continued)

Deferred outflows of resources related to pensions of \$421,799 and \$365,220, respectively, resulting from Authority contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31,		
2026	\$	324,582
2027		443,085
2028		(119,992)
2029		28,256
		28,256
	\$	675,931

d. Actuarial Assumptions

The total pension liability at March 31, 2025 and 2024 was determined by using actuarial valuations as of April 1, 2024 and 2023, respectively, with updated procedures used to roll forward the total pension liability to March 31, 2025 and 2024. The actuarial valuations used the following actuarial assumptions. The assumptions are consistent from year to year, unless otherwise noted:

Actuarial Cost Method	Entry age normal
Inflation Rate	2.9%
Salary Scale	4.3% (2024) and 4.4% (2023), indexed by service
Investment Rate of Return, Including Inflation	5.9% compounded annually, net of expenses
Cost-of-Living Adjustment	1.5%, annually
Decrement	Based on FY 2015-2020 experience
Mortality Improvement	Society of Actuaries' Scale MP-2021

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 6. New York State and Local Employees' Retirement System (Continued)

d. Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2025 are summarized below:

Asset Type	Target Allocation	Long-Term Expected Real Rate
Domestic equity	25.0%	3.54%
International equity	14.0%	6.57%
Private equity	15.0%	7.25%
Real estate	12.0%	4.95%
Opportunistic/absolute return strategies	3.0%	5.25%
Credit	4.0%	5.40%
Real assets	4.0%	5.55%
Fixed income	22.0%	2.00%
Cash	1.0%	25.00%
	<u>100.0%</u>	

e. Discount Rate

The discount rate used to calculate the total pension liability as of December 31, 2025 and 2024 was 5.90%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 6. New York State and Local Employees' Retirement System (Continued)

f. Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the Authority's proportionate share of the net pension liability as of December 31, 2025, calculated using the discount rate of 5.90%, as well as what the Authority's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (4.90%) or one percentage point higher (6.90%) than the current rate:

	1% Decrease (4.90%)	Current Discount (5.90%)	1% Increase (6.90%)
Authority's proportionate share of the net pension liability (asset)	\$ 4,696,437	\$ 1,622,748	\$ (943,784)

g. Pension Plan Fiduciary Net Position

The components of the net pension liability of the System were as follows (dollars in thousands):

	March 31,	
	2025	2024
Employers' total pension liability	\$ 247,600,239	\$ 240,696,851
Plan net position	(230,454,512)	(225,972,801)
Employers' net pension liability	\$ 17,145,727	\$ 14,724,050
Ratio of plan net position to the employers' total pension liability	93.08%	93.88%

Note 7. Other Postemployment Benefits

In addition to providing pension benefits, the Authority provides certain health care benefits for retired employees through a single-employer defined benefit plan. The employee handbook stipulates the employees covered and the percentage of contribution. The cost of providing postemployment health care benefits is shared between the Authority and the retired employee. Substantially all of the Authority's employees may become eligible for those benefits if they have a minimum of five years of service and reach the normal retirement age while working for the Authority.

A summary of active employees and retired employees covered under this benefit plan as of December 31, 2025 is as follows:

Actives	36
Retirees	6
Total	42

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 7. Other Postemployment Benefits (Continued)

The contribution requirements of benefit plan members and the Authority are established pursuant to applicable collective bargaining and employment agreements. The required rates of the employer and the members may vary depending on the applicable agreement. The Authority is not required to fund the benefit plan other than the pay-as-you-go amount necessary to provide current benefits to retirees. For the years ended December 31, 2025 and 2024, the Authority paid \$152,505 and \$154,379, respectively, on behalf of the plan members. The benefit plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the benefit plan.

a. OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

At December 31, 2025 and 2024, the Authority reported a liability of \$9,645,990 and \$9,350,099, respectively, for its OPEB liability. The OPEB liability was measured as of December 31, 2025 by an actuarial valuation as of January 1, 2025. For the years ended December 31, 2025 and 2024, the Authority recognized OPEB expense of \$491,562 and \$621,600, respectively. At December 31, 2025 and 2024, the Authority reported deferred outflows and inflows of resources related to OPEB from the following sources:

	December 31, 2025		December 31, 2024	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in assumptions or other inputs	\$ 1,320,470	\$ 2,933,277	\$ 1,566,686	\$ 2,990,482

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending December 31,	
2026	\$ (124,877)
2027	(124,877)
2028	(124,877)
2029	(124,877)
2030	(207,068)
Thereafter	(906,231)
	\$ (1,612,807)

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 7. Other Postemployment Benefits (Continued)

b. Actuarial Assumptions

The total OPEB liability in the December 31, 2025 actuarial valuation was determined using the following actuarial assumptions, which are consistent from year to year, except as noted:

Valuation Date	January 1, 2024
Measurement Date	December 31, 2025
Reporting Date	December 31, 2025
Actuarial Cost Method	Entry Age Normal - Level Percent of Pay
Health Care Cost Trend Rates	Society of Actuaries' Long Run Medical Cost Trend Model
Discount Rate	
2025	4.38%
2024	4.22%
Salary Scale	3.00%
Mortality	Society of Actuaries' PUB-2010 Public Retirement Plans Healthy Male and Female Total Dataset Headcount-Weighted Mortality tables based on Employee Healthy Annuitant Tables for both pre- and post-retirement projected with mortality improvements using the most current Society of Actuaries' Mortality Improvement Scale MP-2021

The discount rate used to measure the liability was 4.38% and 4.22% for 2025 and 2024, respectively, based on the Bond Buyer 20-Year General Obligation Bond Index.

c. Schedule of Changes in Net OPEB Liability

	December 31,	
	2025	2024
Beginning of the year	\$ 9,350,099	\$ 8,869,997
Charges for the year		
Service cost	356,090	359,739
Interest	406,194	371,056
Changes in assumptions and other inputs	(313,888)	(96,314)
Benefit payments	(152,505)	(154,379)
Net changes	295,891	480,102
End of year	\$ 9,645,990	\$ 9,350,099

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 7. Other Postemployment Benefits (Continued)

d. Sensitivity of the Employer's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and Discount Rate

The following presents the OPEB liability of the plan as of December 31, 2025, calculated using the current health care cost trend rate, as well as what the OPEB liability would be if it were calculated using a health care cost trend rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease	Current Rate	1% Increase
Authority's proportionate share of the OPEB liability	\$ 7,735,254	\$ 9,645,990	\$ 12,196,239

The following presents the OPEB liability of the plan as of December 31, 2025, calculated using the discount rate of 4.38%, as well as what the OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.38%) or one percentage point higher (5.38%) than the current rate:

	1% Decrease (3.38%)	Current Discount Rate (4.38%)	1% Increase (5.38%)
Authority's proportionate share of the OPEB liability	\$ 11,854,484	\$ 9,645,990	\$ 7,963,320

Note 8. Commitments and Contingencies

a. Litigation

From time to time in the ordinary course of operations, the Authority is involved in various suits and claims arising from a variety of sources. It is the opinion of management and counsel that the liabilities that may arise from such actions would not result in losses that would materially affect the financial position of the Authority or the results of its operations.

b. Host Community Benefit Agreements

In connection with the operation of various facilities, the Authority has entered into several long-term agreements with certain municipalities impacted by the Authority's solid waste operations. The agreements generally provide for payments to the municipalities for a period of 25 to 30 years and expire at various times through October 2039. The payments are based on agreed-upon rates and annual accepted tonnage. Host community benefit expense approximated \$4,451,300 and \$4,556,800 for the years ended December 31, 2025 and 2024, respectively.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Notes to Financial Statements
December 31, 2025 and 2024

Note 9. Accounting Standards Issued but Not Yet Implemented

GASB Statement No. 103, *Financial Reporting Model Improvements*. This statement improves key components of the financial reporting model, including a reiteration of the Management's Discussion and Analysis requirements, description and presentation requirements for unusual or infrequent items, definitions of non-operating revenues and expenses, major component unit presentation requirements, and the requirement that budgetary comparison information be presented as required supplementary information versus a statement. The requirements of this statement are effective for fiscal years beginning after June 15, 2025.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*. This statement establishes requirements for certain types of capital assets to be disclosed separately in the capital assets note disclosures required by GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. It also establishes disclosure requirements for capital assets held for sale, including disclosures relating to debt for which the capital assets held for sale are pledged as collateral. The requirements of this statement are effective for fiscal years beginning after June 15, 2025.

Management has not estimated the extent of the potential impact of these statements on the Authority's financial statements.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Required Supplementary Information
Schedule of Proportionate Share of the Net Pension Liability

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Authority's proportion of the net pension liability (asset)	0.0094644%	0.0092727%	0.0095073%	0.0087820%	0.0081803%	0.0082872%	0.0076997%	0.007593%	0.0069780%	0.0067157%
Authority's proportionate share of the net pension liability (asset)	\$ 1,622,748	\$ 1,365,320	\$ 2,038,752	\$ (717,894)	\$ 8,145	\$ 2,194,496	\$ 545,547	\$ 245,073	\$ 655,666	\$ 1,077,890
Authority's covered-employee payroll	\$ 3,552,450	\$ 3,373,211	\$ 3,226,832	\$ 3,030,333	\$ 2,856,002	\$ 2,750,824	\$ 2,640,104	\$ 2,488,501	\$ 2,309,259	\$ 2,108,204
Authority's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	45.68%	40.48%	63.18%	-23.69%	0.29%	79.78%	20.66%	9.85%	28.39%	51.13%
Plan fiduciary net position as a percentage of the total pension liability	93.08%	93.88%	93.88%	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	94.70%
The following is a summary of changes in assumptions:										
Inflation	2.90%	2.90%	2.90%	2.70%	2.70%	2.50%	2.50%	2.50%	2.50%	2.50%
Salary increases	4.30%	4.40%	4.40%	4.40%	4.40%	4.20%	4.20%	3.80%	3.80%	3.80%
Cost-of-living adjustments	1.50%	1.50%	1.50%	1.40%	1.40%	1.30%	1.30%	1.30%	1.30%	1.30%
Investment rate of return	5.90%	5.90%	5.90%	5.90%	5.90%	6.80%	7.00%	7.00%	7.00%	7.00%
Discount rate	5.90%	5.90%	5.90%	5.90%	5.90%	6.80%	7.00%	7.00%	7.00%	7.00%
Society of Actuaries' mortality scale	MP-2021	MP-2021	MP-2021	MP-2020	MP-2020	MP-2018	MP-2018	MP-2014	MP-2014	MP-2014

See Independent Auditor's Report.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Required Supplementary Information
Schedule of Local Government Pension Contributions

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 562,398	\$ 486,960	\$ 395,209	\$ 329,374	\$ 437,080	\$ 391,777	\$ 375,252	\$ 356,472	\$ 341,880	\$ 322,880
Contributions in relation to the contractually required contribution	\$ 562,398	\$ 486,960	\$ 395,209	\$ 329,374	\$ 437,080	\$ 391,777	\$ 375,252	\$ 356,472	\$ 341,880	\$ 322,880
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's covered-employee payroll	\$ 3,552,450	\$ 3,373,211	\$ 3,226,832	\$ 3,030,333	\$ 2,856,002	\$ 2,750,824	\$ 2,640,104	\$ 2,488,501	\$ 2,309,259	\$ 2,108,204
Contribution as a percentage of covered employee payroll	15.83%	14.44%	12.25%	10.87%	15.30%	14.24%	14.21%	14.32%	14.80%	15.32%

See Independent Auditor's Report.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Required Supplementary Information
Schedule of Other Postemployment Benefits Liability

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Beginning of the year	\$ 9,350,099	\$ 8,869,997	\$ 7,778,986	\$ 10,814,546	\$ 10,339,134	\$ 9,930,076	\$ 7,088,643	\$ 6,639,551
Charges for the year								
Service cost	356,090	359,739	368,952	333,024	423,886	414,998	270,761	224,255
Interest	406,194	371,056	299,591	450,027	211,153	199,883	272,581	251,791
Changes in assumptions and other inputs	(313,888)	(96,314)	537,621	(3,721,912)	(81,668)	(136,107)	2,323,341	-
Benefit payments	(152,505)	(154,379)	(115,153)	(96,699)	(77,959)	(69,716)	(25,250)	(26,954)
Net changes	<u>295,891</u>	<u>480,102</u>	<u>1,091,011</u>	<u>(3,035,560)</u>	<u>475,412</u>	<u>409,058</u>	<u>2,841,433</u>	<u>449,092</u>
End of year	<u>\$ 9,645,990</u>	<u>\$ 9,350,099</u>	<u>\$ 8,869,997</u>	<u>\$ 7,778,986</u>	<u>\$ 10,814,546</u>	<u>\$ 10,339,134</u>	<u>\$ 9,930,076</u>	<u>\$ 7,088,643</u>
Covered payroll	\$ 3,307,478	\$ 3,307,478	\$ 2,989,370	\$ 2,989,370	\$ 2,606,031	\$ 2,606,031	\$ 2,535,739	\$ 2,535,739
OPEB liability as a percentage of covered payroll	291.64%	282.70%	296.72%	260.22%	414.98%	396.74%	391.60%	279.55%
The following is a summary of changes in assumptions:								
Health care cost trend rates	4.50%-7.00%	4.50%-7.00%	4.50%-7.00%	4.50%-7.00%	4.50%-7.00%	4.50%-7.00%	5.00%-8.00%	5.00%-8.00%
Salary increases	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
Discount rate	4.38%	4.22%	3.88%	4.18%	2.05%	2.02%	2.90%	3.80%
Mortality	MP-2021	MP-2021	MP-2021	MP-2021	MP-2019	MP-2019	MP-2018	MP-2018

Schedule is intended to show information for 10 years. Data not available prior to the 2018 implementation of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Schedule of Budget to Actual

	Final Budget 2025	Actual 2025	Variance
OPERATING REVENUES			
Solid waste disposal charges			
User fees	\$ 14,181,258	\$ 14,181,258	\$ -
Ad valorem	17,917,483	17,927,230	9,747
Co-compost facility user charges	645,054	807,393	162,339
Solid waste collection and disposal charges			
Town of Stony Point	562,437	557,706	(4,731)
Village of Spring Valley	2,269,300	2,220,284	(49,016)
Village of Haverstraw	1,179,402	1,179,402	-
Village of Sloatsburg	600,251	600,251	-
Village of New Hempstead	903,195	903,195	-
Village of Wesley Hills	1,094,469	1,093,770	(699)
Village of Airmont	1,733,289	1,733,289	-
Village of Pomona	816,991	816,247	(744)
River Villages	302,668	302,668	-
Rockland County	349,664	397,749	48,085
Transfer station tipping fees/sales	41,686,033	42,498,775	812,742
Other unclassified	-	66,137	66,137
Recycling facility revenues	1,595,931	2,848,227	1,252,296
Animal management unit charge	2,067,000	2,067,000	-
Total operating revenues	<u>87,904,425</u>	<u>90,200,581</u>	<u>2,296,156</u>
NON-OPERATING REVENUES			
Interest			
Bank	200,000	707,647	507,647
Restricted funds	200,000	971,585	771,585
Environmental protection facility grants	-	2,334,586	2,334,586
Other income	201,445	168,292	(33,153)
Total non-operating revenues	<u>601,445</u>	<u>4,182,110</u>	<u>3,580,665</u>
Total revenues	<u>\$ 88,505,870</u>	<u>\$ 94,382,691</u>	<u>\$ 5,876,821</u>
OPERATING EXPENSES			
Personal services			
Salaries	\$ 3,907,414	\$ 4,022,757	\$ (115,343)
Fringe benefits			
Health and dental	1,478,955	1,120,014	358,941
Retirement	566,690	409,504	157,186
Other postemployment benefit obligations	24,229	503,228	(478,999)
Social security	295,137	284,937	10,200
Worker's compensation benefits	71,291	86,132	(14,841)
Metropolitan commuter transportation mobility tax	12,707	12,749	(42)
Employee testing	2,500	747	1,753
Total fringe benefits	<u>2,451,509</u>	<u>2,417,311</u>	<u>34,198</u>

See Independent Auditor's Report.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Schedule of Budget to Actual (Continued)

	Final Budget 2025	Actual 2025	Variance
OPERATING EXPENSES			
Contractual services			
Supplies expense			
Books and publications	\$ 7,500	\$ 1,529	\$ 5,971
Motor fuel	15,000	9,772	5,228
Office supplies and printing	122,000	61,575	60,425
Operational supplies (leaf bags, recycling bins, etc.)	888,200	765,903	122,297
Uniforms	15,000	11,753	3,247
	<u>1,047,700</u>	<u>850,532</u>	<u>197,168</u>
Other operating expenses			
Advertising	265,360	217,118	48,242
Association dues	7,500	3,500	4,000
Bid advertising	3,000	1,780	1,220
Certiorari payments	50,000	36,834	13,166
Cleaning contractor	50,000	26,900	23,100
Community partnerships	238,700	75,636	163,064
Conferences and schools	25,000	1,458	23,542
Data processing equipment	80,885	53,540	27,345
Engineering and other professional fees	1,350,150	1,119,581	230,569
Equipment repair	167,000	125,727	41,273
Fees for services - non-employees	1,983,430	1,844,608	138,822
Household hazardous waste	1,301,368	1,276,227	25,141
Legal fees	3,185,000	5,409,952	(2,224,952)
Maintenance agreements	66,063	127,006	(60,943)
Meals	5,000	1,821	3,179
Office furniture and fixtures	20,000	22,573	(2,573)
Painting and building repair	200,000	291,036	(91,036)
Postage	11,000	663	10,337
Rental of equipment	50,000	19,898	30,102
Repairs to vehicle	35,000	17,625	17,375
Telephone	85,000	96,696	(11,696)
Travel	25,000	1,728	23,272
Utilities	729,000	894,693	(165,693)
Water and sewer	152,000	50,550	101,450
	<u>10,085,456</u>	<u>11,717,150</u>	<u>(1,631,694)</u>

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Schedule of Budget to Actual (Continued)

	Final Budget 2025	Actual 2025	Variance
OPERATING EXPENSES			
Revenue-generating operating expenses			
Co-composting operating and maintenance fee	\$ 2,485,318	\$ 2,552,359	\$ (67,041)
Host community fee	5,133,089	4,451,300	681,789
MRF operating and maintenance fee	4,131,036	3,767,918	363,118
Recycling rebates	708,750	678,839	29,911
Solid waste collection and disposal			
Town of Stony Point	562,437	557,706	4,731
Village of Spring Valley	2,203,204	2,273,179	(69,975)
Village of Haverstraw	1,179,402	1,137,960	41,442
Village of Sloatsburg	582,768	582,768	-
Village of New Hempstead	876,888	876,888	-
Village of Wesley Hills	1,062,591	1,061,913	678
Village of Airmont	1,683,283	1,666,857	16,426
Village of Pomona	793,195	792,473	722
River Villages	293,852	293,852	-
Rockland County	339,479	442,080	(102,601)
Transfer station fees	38,768,423	37,069,973	1,698,450
Yard waste composting fee	2,408,632	1,675,359	733,273
	<u>63,212,347</u>	<u>59,881,424</u>	<u>3,330,923</u>
Other costs			
Tax-related costs	35,000	27,002	7,998
Insurance premiums	654,171	698,462	(44,291)
Miscellaneous	5,000	51,037	(46,037)
Contingency	225,000	-	225,000
	<u>919,171</u>	<u>776,501</u>	<u>142,670</u>
Total contractual services	<u>\$ 75,264,674</u>	<u>\$ 73,225,607</u>	<u>\$ 2,039,067</u>
Animal shelter expenses	<u>\$ 2,067,000</u>	<u>\$ 2,044,838</u>	<u>\$ 22,162</u>
DEBT SERVICE			
Principal	\$ 3,595,000	\$ 3,595,000	\$ -
Interest	1,365,310	2,049,045	(683,735)
Interest subsidy	(145,037)	(757,804)	(612,767)
Bond issuance costs	-	-	-
Total debt service	<u>\$ 4,815,273</u>	<u>\$ 4,886,241</u>	<u>\$ (1,296,502)</u>

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Schedule of Budget to Actual (Continued)

	Final Budget 2024	Actual 2024	Variance
OPERATING REVENUES			
Solid waste disposal charges			
User fees	\$ 13,696,046	\$ 13,696,046	\$ -
Ad valorem	20,671,704	20,685,379	13,675
Co-compost facility user charges	444,758	910,653	465,895
Solid waste collection and disposal charges			
Town of Stony Point	507,680	507,680	-
Village of Spring Valley	2,344,415	2,345,588	1,173
Village of Haverstraw	1,224,361	1,224,812	451
Village of Sloatsburg	580,839	580,839	-
Village of New Hempstead	936,739	936,739	-
Village of Wesley Hills	1,067,032	1,067,032	-
Village of Airmont	1,802,301	1,802,301	-
Village of Pomona	762,760	761,376	(1,384)
River Villages	275,507	275,507	-
Rockland County	339,399	386,596	47,197
Transfer station tipping fees/sales	42,604,303	42,832,445	228,142
Other unclassified	-	54,925	54,925
Recycling facility revenues	1,348,848	3,195,637	1,846,789
Animal management unit charge	1,648,400	1,648,400	-
Total operating revenues	<u>90,255,092</u>	<u>92,911,955</u>	<u>2,656,863</u>
NON-OPERATING REVENUES			
Interest			
Bank	200,000	883,900	683,900
Restricted funds	200,000	720,530	520,530
Environmental protection facility grants	-	502,714	502,714
Other income	212,262	167,462	(44,800)
Total non-operating revenues	<u>612,262</u>	<u>2,274,606</u>	<u>1,662,344</u>
Total revenues	<u>\$ 90,867,354</u>	<u>\$ 95,186,561</u>	<u>\$ 4,319,207</u>
OPERATING EXPENSES			
Personal services			
Salaries	\$ 3,773,644	\$ 3,795,632	\$ (21,988)
Fringe benefits			
Health and dental	1,517,734	1,156,667	361,067
Retirement	492,983	647,676	(154,693)
Other postemployment benefit obligations	23,390	621,600	(598,210)
Social security	286,757	266,026	20,731
Worker's compensation benefits	90,411	118,441	(28,030)
Metropolitan commuter transportation mobility tax	18,118	11,843	6,275
Employee testing	2,500	1,780	720
Total fringe benefits	<u>2,431,893</u>	<u>2,824,033</u>	<u>(392,140)</u>

See Independent Auditor's Report.

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Schedule of Budget to Actual (Continued)

	Final Budget 2024	Actual 2024	Variance
OPERATING EXPENSES			
Contractual services			
Supplies expense			
Books and publications	\$ 7,500	\$ 3,424	\$ 4,076
Motor fuel	15,000	6,472	8,528
Office supplies and printing	117,000	64,337	52,663
Operational supplies (leaf bags, recycling bins, etc.)	963,200	498,753	464,447
Uniforms	15,000	12,348	2,652
	1,117,700	585,334	532,366
Other operating expenses			
Advertising	303,410	159,865	143,545
Association dues	7,500	4,466	3,034
Bid advertising	3,000	1,972	1,028
Certiorari payments	50,000	66,620	(16,620)
Cleaning contractor	50,000	27,718	22,282
Community partnerships	202,100	81,477	120,623
Conferences and schools	25,000	3,016	21,984
Data processing equipment	84,964	62,520	22,444
Engineering and other professional fees	1,331,250	1,259,483	71,767
Equipment repair	167,000	173,920	(6,920)
Fees for services - non-employees	1,974,280	2,033,422	(59,142)
Household hazardous waste	1,312,859	1,180,844	132,015
Legal fees	3,135,000	4,133,138	(998,138)
Maintenance agreements	65,242	159,728	(94,486)
Meals	5,000	3,282	1,718
Office furniture and fixtures	50,000	-	50,000
Painting and building repair	200,000	273,911	(73,911)
Postage	11,000	4,549	6,451
Rental of equipment	50,000	11,877	38,123
Repairs to vehicle	35,000	18,324	16,676
Telephone	85,000	82,404	2,596
Travel	25,000	2,120	22,880
Utilities	624,750	813,558	(188,808)
Water and sewer	152,000	56,463	95,537
	9,949,355	10,614,677	(665,322)

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Schedule of Budget to Actual (Continued)

	Final Budget 2024	Actual 2024	Variance
OPERATING EXPENSES			
Revenue-generating operating expenses			
Co-composting operating and maintenance fee	\$ 2,397,797	\$ 2,386,874	\$ 10,923
Host community fee	4,497,589	4,556,806	(59,217)
MRF operating and maintenance fee	4,457,797	3,631,123	826,674
Recycling rebates	881,924	682,890	199,034
Solid waste collection and disposal			
Town of Stony Point	507,680	507,680	-
Village of Spring Valley	2,276,131	2,042,361	233,770
Village of Haverstraw	1,224,361	1,082,135	142,226
Village of Sloatsburg	563,922	533,824	30,098
Village of New Hempstead	915,907	854,478	61,429
Village of Wesley Hills	1,038,260	1,049,112	(10,852)
Village of Airmont	1,753,531	1,625,666	127,865
Village of Pomona	740,544	727,776	12,768
River Villages	267,483	267,483	-
Rockland County	329,513	414,189	(84,676)
Transfer station fees	38,768,212	35,411,413	3,356,799
Yard waste composting fee	2,376,163	1,728,938	647,225
	<u>62,996,814</u>	<u>57,502,748</u>	<u>5,494,066</u>
Other costs			
Tax-related costs	35,000	24,759	10,241
Insurance premiums	498,995	529,425	(30,430)
Miscellaneous	5,000	62,496	(57,496)
Contingency	225,000	-	225,000
	<u>763,995</u>	<u>616,680</u>	<u>147,315</u>
Total contractual services	<u>\$ 74,827,864</u>	<u>\$ 69,319,439</u>	<u>\$ 5,508,425</u>
Animal shelter expenses	<u>\$ 1,648,400</u>	<u>\$ 1,681,753</u>	<u>\$ (33,353)</u>
DEBT SERVICE			
Principal	\$ 6,670,000	\$ 6,670,000	\$ -
Interest	1,675,574	1,738,888	(63,314)
Interest subsidy	(160,021)	(160,021)	-
Bond issuance costs	-	452,135	452,135
	<u>-</u>	<u>452,135</u>	<u>452,135</u>
Total debt service	<u>\$ 8,185,553</u>	<u>\$ 8,248,867</u>	<u>\$ (63,314)</u>

**Rockland County Solid Waste
Management Authority**
(A Component Unit of the County of Rockland, New York)

Supplementary Information
Financial Condition - Animal Shelter Management

	Years Ended December 31,	
	2025	2024
OPERATING REVENUE		
Animal shelter unit charge	\$ 2,067,000	\$ 1,648,400
Grants	4,000	4,000
	\$ 2,071,000	\$ 1,652,400
OPERATING EXPENSES		
Building rental and repair	\$ 117,739	\$ 125,145
Contractual services	36,471	38,003
Depreciation	116,686	106,962
Operations and maintenance	1,815,389	1,463,336
Insurance	-	5,105
Utilities	75,239	50,164
	\$ 2,161,524	\$ 1,788,715
NON-OPERATING REVENUE		
Interest income	\$ 657,917	\$ 276,300
DEBT SERVICE		
Interest expense	\$ 954,248	\$ 550,987
Bond issuance costs	10,650	452,135
	\$ 964,898	\$ 1,003,122



**Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of
Financial Statements Performed in Accordance
With Government Auditing Standards**

Independent Auditor's Report

Board of Directors
Rockland County Solid Waste Management Authority

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Rockland County Solid Waste Management Authority (Authority), a component unit of the County of Rockland, New York, as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated February 26, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BST & Co. CPAs, LLP

Latham, New York
February 26, 2026

